# DESK REVIEW CHECKLIST FISCAL YEAR 2023-24 K-12 LOCAL EDUCATION ENTITIES

The objective of this review is to ensure that the audit report meets applicable professional reporting standards, the single audit reporting requirements, and the state program compliance requirements included in the 2023-24 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, (2023-24 K-12 Audit Guide) published by the Education Audit Appeals Panel, March 1, 2024.

# **Independent Auditor's Report on the Financial Statements**

- 1. Does the audit report include the *Independent Auditor's Report* on the financial statements? [AU-C §700.22]
- 2. Does the auditor's report include a section with the heading "Opinions?" [AU-C §700.24]
- 3. Does the opinion paragraph of the auditor's report clearly identify whose financial statements have been audited; state that the financial statements have been audited; identify the title of each statement that comprises the financial statements, either specifically or by reference to the table of contents; refer to the notes; and specify the date or period covered? [AU-C §700.25 and AU-C §700.A27-A29]
- 4. Does the opinion paragraph of the auditor's report state that, in auditor's opinion, the accompanying financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America? [AU-C §700.26-27 and AU-C §700.A30-33]
- 5. Does the auditor's report include a section, directly following the Opinions section, with the heading "Basis for Opinions?" AU-C §700.28 and AU-C §700.A35-39]
- 6. Does the Basis for Opinions section state that the audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States? [AU-C §700.28a-b and GAGAS 6.01]
- 7. Does the Basis for Opinions section include a statement that the auditor is required to be independent of the entity? [AU-C §700.28c]
- 8. Does the Basis for Opinions section state whether the auditor believes that the audit evidence obtained is sufficient and appropriate to provide a basis for the auditor's opinion? [AU-C §700.28d]
- 9. If the auditor modifies the opinion on the financial statements:
  - a. Does the auditor's report include a heading "Qualified Opinion," "Adverse Opinion," or "Disclaimer of Opinion," as appropriate? [AU-C §705.17-20]
  - b. Does the auditor's report include a paragraph immediately after the opinion paragraph describing the matter giving rise to the modification and using the heading "Basis for Qualified Opinion," "Basis for Adverse Opinion," or "Basis for Disclaimer of Opinion," as appropriate? [AU-C §705.21-30]

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- 10. If the auditor expresses a qualified opinion due to a material misstatement in the financial statements:
  - a. Does the opinion paragraph indicate that, in the auditor's opinion, except for the effects of the matter(s) described in the "Basis for Qualified Opinion" section of the auditor's report, the accompanying financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America? [AU-C §705.18]
- 11. If the auditor expresses a qualified opinion due to an inability to obtain sufficient appropriate audit evidence:
  - a. Does the opinion paragraph indicate that, in the auditor's opinion, except for the possible effects of the matter(s) described in the "Basis for Qualified Opinion" section of the auditor's report, the accompanying financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America? [AU-C §705.18]
- 12. If the auditor expresses an adverse opinion:
  - a. Does the opinion paragraph indicate that, in the auditor's opinion, because of the significance of the matter(s) described in the "Basis for Adverse Opinion" section of the auditor's report, the accompanying financial statements do not present fairly in accordance with accounting principles generally accepted in the United States of America? [AU-C §705.19]
- 13. If the auditor expresses a disclaimer of opinion due to an inability to obtain sufficient appropriate evidence:
  - a. Does the auditor's report state that the auditor was engaged to audit the financial statements? [AU-C §705.20c]
  - b. Does the Disclaimer of Opinion section of the auditor's report indicate that the auditor does not express an opinion on the accompanying financial statements; and that, because of the significance of the matter(s) described in the "Basis for Disclaimer of Opinion" section of the auditor's report, the auditor has not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements? [AU-C §705.20a-b]
  - c. Is the description of the auditor's responsibility for the audit of the financial statements amended to state:
    - That the auditor's responsibility is to conduct an audit of the entity's financial statements in accordance with auditing standards generally accepted in the United States of America and to issue an auditor's report? [AU-C §705.29a]
    - That however, because of the matter(s) described in the "Basis for Disclaimer of Opinion" section of the report, the auditor was not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements? [AU-C §705.29b]

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- That the auditor is required to be independent of the entity and to meet the auditor's other ethical responsibilities, in accordance with relevant ethical requirements relating to the auditor's audit? [AU-C §705.29c]
- 14. Does the auditor's report include a section with the heading "Responsibilities of Management for the Financial Statements?" [AU-C §700.31-33]
- 15. Does the auditor's report state that management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error? [AU-C §700.32a]
- 16. Does the auditor's report state that management is required to evaluate the entity's ability to continue as a going concern? [AU-C §700.32b]
- 17. Does the auditor's report include a section with the heading "Auditor's Responsibilities for the Audit of the Financial Statements?" [AU-C §700.34-37]
- 18. Does the Auditor's Responsibilities section include statements that:
  - a. The auditor's objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions? [AU-C §700.35a]
  - b. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists? [AU-C §700.35b]
  - c. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control? [AU-C §700.35c]
  - d. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements? [AU-C §700.35d]
- 19. Does the Auditor's Responsibilities section include a paragraph that further describes the auditor's responsibilities in conducting an audit in accordance with GAAS *and Government Auditing Standards*, and include a statement addressing each of the following auditor's responsibilities to:
  - a. Exercise professional judgment and maintain professional skepticism throughout the audit? [AU-C §700.36a]
  - b. Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements? [AU-C §700.36b]
  - c. Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

- expressing an opinion on the effectiveness of the entity's internal control. Accordingly, no such opinion is expressed? [AU-C §700.36c]
- d. Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements? [AU-C §700.36d]
- e. Conclude whether, in the auditor's judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the entity's ability to continue as a going concern for a reasonable period of time? [AU-C §700.36d and GAGAS 6.01]
- 20. Does the Auditor's Responsibilities section include a statement that the auditor is required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that the auditor identified during the audit? [AU-C §700.37]
- 21. Does the auditor's report include a section with the heading "Required Supplementary Information?" [AU-C §730.07-09]
- 22. Does the auditor's report include a section with the heading "Supplementary Information?" [AU-C §725.09-13]
- 23. Does the auditor's report include a section with the heading "Other Information?" [AU-C §720.24-25]
- 24. Does the auditor's report include a section with the heading "Other Matters," or another appropriate heading? [AU-C §706.10-11]
- 25. Does the auditor's report include a section with the heading "Other Reporting Required by *Government Auditing Standards*," or another appropriate heading? [AU-C§ 700.39]
- 26. Does the auditor's report include a reference to a separate report on internal control over financial reporting and on tests of the entity's compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters prepared in accordance with *Government Auditing Standards*? [GAGAS 6.39 6.44]

# **Management's Discussion and Analysis**

- 27. Does the audit report include a "Management's Discussion and Analysis?" [GASB 2200.106]
  - a. If the audit report does not contain a "Management's Discussion and Analysis," is there an explanatory paragraph in the "Independent Auditor's Report?" [AU-C §730.08]

## Basic Financial Statements for Charter Schools Identified as Not-For-Profit Entities

- 28. Is the "Statement of Financial Position" presented properly? [FASB ASC 958-205-45-4]
- 29. Is the "Statement of Activities" presented properly? [FASB ASC 958-205-45-4]
- 30. Is the "Statement of Cash Flows" presented properly? [FASB ASC 958-205-45-4]

# Basic Financial Statements for All Other Entities (Including Charter Schools) Identified as Governmental Entities

- 31. Is the "Statement of Net Position" presented properly? [GASB 2200.115]
- 32. Is the "Statement of Activities" presented properly? [GASB 2200.126]

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- 33. Is the "Balance Sheet Governmental Funds" presented properly? [GASB 2200.162]
- 34. Is the "Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position" presented properly? [GASB 2200.160 and GASB 2200.164]
- 35. Is the "Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds" presented properly? [GASB 2200.165]
- 36. Is the "Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities" presented properly? [GASB 2200.160 and GASB 2200.169]
- 37. Is the "Statement of Fund Net Position Proprietary Funds" presented properly? [GASB 2200.170 and GASB 2200.172]
- 38. Is the "Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds" presented properly? [GASB 2200.170 and GASB 2200.191]
- 39. Is the "Statement of Cash Flows Proprietary Funds" presented properly? [GASB 2200.170 and GASB 2200.196]
- 40. Is the "Statement of Fiduciary Net Position Fiduciary Funds" presented properly? [GASB 2200.197 and GASB 2200.198]
- 41. Is the "Statement of Changes in Fiduciary Net Position Fiduciary Funds" presented properly? [GASB 2200.197 and GASB 2200.199]

### Notes to the Financial Statements for Charter Schools Identified as Not-For-Profit Entities

- 42. Do the notes include a description of the nature of the entity's activities? [FASB ASC 958-205-50-1]
- 43. Do the notes include the summary of significant accounting policies? [FASB ASC 235-10-50-1]
- 44. Does the summary of significant accounting policies include a description of the presentation of the financial statements and the basis of accounting? [FASB ASC 235-10-50-1 and FASB ASC 235-10-50-3]
- 45. Do the notes include a description of net assets and information about the nature and amounts of different types of donor-imposed restrictions? [FASB ASC 958-210-45 and FASB ASC 958-210-45-9]
- 46. Do the notes include adequate disclosure of capital assets and depreciation, including the method used to compute depreciation? [FASB ASC 958-360-50-1 and FASB ASC 235-10-50-3].
- 47. Do the notes include adequate disclosure of debt and other liabilities? [FASB ASC 470-10-50]
- 48. Do the notes include adequate disclosure of related-party transactions and common control? [FASB ASC 850-10-50]
- 49. Do the notes include adequate disclosure of pension benefits? [FASB ASC 715-80-50]

# Notes to the Financial Statements for Entities (Including Charter Schools) Identified as Governmental Entities

- 50. Do the notes include the summary of significant accounting policies? [GASB 2300.106]
- 51. Does the summary of significant accounting policies include a description of the government-wide financial statements, noting the exclusion of fiduciary activities? [GASB 2300.106]
- 52. Does the summary include a description of the component units, their relationships to the primary government, and how to obtain separate financial statements for component units? [GASB 2300.106]
- 53. Do the notes include a description of the nature of the primary government's accountability for related organizations and joint ventures, if any? [GASB 2300.107]
- 54. Do the notes include a description of the measurement focus and basis of accounting used in the government-wide and fund financial statements? [GASB 2300.106]
- 55. Do the notes include adequate disclosure of capital assets and depreciation, including the method used to compute depreciation? [GASB 2300.106 and GASB 2300.118]
- 56. Do the notes include adequate disclosure of long-term liabilities, including a schedule of changes in long-term debt and a statement of debt service requirements to maturity for outstanding long-term debt? [GASB 2300.106 and GASB 2300.120]
- 57. Do the notes disclose deficit fund balances or net position of individual funds, if not apparent on the face of the financial statements? [GASB 2300.106]
- 58. Do the notes include adequate disclosure of pension obligations? [GASB 2300.106 and GASB P20]
- 59. Do the notes include adequate disclosure of other postemployment benefit (OPEB) obligations? [GASB 2300.106, GASB P50, and GASB P52]
- 60. If the Local Education Agency (LEA) is participating in the early retirement incentive program in accordance with California Education Code (EC) section 14502.1(c), do the notes include disclosure of the LEA's participation?
  - a. Does the early retirement note include all of the following required disclosures? [2023-24 K-12 Audit Guide, Part J, Early Retirement Incentive, 4]
    - 1) The number and type of positions vacated?
    - 2) The age and service credit of the retirees receiving the additional service credit provided by EC sections 22714 and 44929?
    - 3) A comparison of the salary and benefits of each retiree receiving the additional service credit with the salary and benefits of the replacement employee, if any?
    - 4) The resulting retirement cost, including interest, if any, and post-retirement health care benefits costs, incurred by the employer?
- 61. Do the notes adequately disclose material prior-period restatements or adjustments? [GASB 2250.134, 144 and GASB 2300.107]

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## **Required Supplementary Information Section**

- 62. Does the audit report include a schedule of budgetary comparison data for the General Fund and any major special revenue funds that have legally adopted budgets? [GASB 2200.206]
  - a. Is the schedule of budgetary comparison shown by object? [2023-24 K-12 Audit Guide, Report Components 3.]
- 63. Does the audit report include a 10-year schedule of the entity's proportionate share of the net pension liability and a 10-year schedule of the entity's contributions for each pension plan? [GASB P20.183a and GASB P20.183b]
- 64. If the entity sponsored a defined benefit OPEB plan that meets the criteria in GASBS 75, paragraph 4, does the audit report include the following schedules:
  - a. A 10-year schedule of the entity's OPEB liability, changes in the net OPEB liability, or entity's proportionate share of the net OPEB liability? [GASB P50.154a, GASB P50.154b, and GASB P50.197a, and GASB P52.139]
  - b. A 10-year schedule of the entity's OPEB contributions? [GASB P50.154c, GASB P50.154d, and GASB P50.197b]

# **Supplementary Information Section**

- 65. Does the supplementary information section include a "Schedule of Average Daily Attendance?" [2023-24 K-12 Audit Guide, Report Components 4.a.]
  - a. Does the "Schedule of Average Daily Attendance" include all required information? [2023-24 K-12 Audit Guide, Report Components 4.a.]
  - b. If the school district or county office of education includes a charter school(s) in the financial statements, does the "Schedule of Average Daily Attendance" include the average daily attendance (ADA) detail for each charter school? [2023-24 K-12 Audit Guide, Report Components 4.a.]
  - c. For charter schools, does the "Schedule of Average Daily Attendance" include total ADA and the ADA generated through classroom-based instruction by grade span, as appropriate? [2023-24 K-12 Audit Guide, Report Components 4.a.]
  - d. If there are any ADA adjustments due to audit findings, does the schedule display, by grade span, additional columns for the Second Period and Annual reports reflecting the final ADA after audit finding adjustments? [2023-24 K-12 Audit Guide, Report Components 4.a.]
- 66. Does the supplementary information section include a "Schedule of Instructional Time?" [2023-24 K-12 Audit Guide, Report Components 4.b.]
  - a. For school districts, including Basic Aid districts:
    - 1) Does the schedule include, by grade level, the number of instructional minutes specified in EC sections 46207(a)? [2023-24 K-12 Audit Guide, Report Components 4.b.1]
      - Kindergarten 36,000 minutes
      - Grades 1 to 3, inclusive 50,400 minutes

- Grades 4 to 8, inclusive 54,000 minutes
- Grades 9 to 12, inclusive 64,800 minutes
- 2) Does the schedule include the instructional minutes offered during the year audited showing the school with the lowest number of minutes offered at each grade level? [2023-24 K-12 Audit Guide, Report Components 4.b.2]
- 3) Does the schedule include the number of instructional days offered during the year audited on the traditional calendar and on any multitrack year-round calendar; and does it state whether the district complied with the instructional minutes and days provisions? [2023-24 K-12 Audit Guide, Report Components 4.b.3]

### b. For charter schools:

- 1) Does the schedule include, by grade level, the number of instructional minutes specified in EC section 47612.5? [2023-24 K-12 Audit Guide, Report Components 4.b.4]
  - Kindergarten, 36,000 minutes
  - Grades 1 to 3, inclusive, 50,400 minutes
  - Grades 4 to 8, inclusive, 54,000 minutes
  - Grades 9 to 12, inclusive, 64,800 minutes
- 2) Does the schedule include, by grade level, the number of instructional minutes offered during the year audited showing the school location with the lowest number of minutes offered? [2023-24 K 12 Audit Guide, Report Components 4.b.4]
- 3) For both/either classroom and/or nonclassroom-based charter schools, does the schedule include, by grade level, the number of instructional days offered during the year audited on the traditional calendar and on any multitrack calendar? [2023-24 K 12 Audit Guide, Report Components 4.b.4]
- 4) Does the schedule state whether the charter school complied with the instructional minutes and days provisions? [2023-24 K 12 Audit Guide, Report Components 4.b.4]
- 5) If the school district or county office of education includes a charter school(s) in the financial statements, does the schedule include all required information for each charter school? [2023-24 K-12 Audit Guide, Report Components 4.b.4].
- c. If the schedule indicates noncompliance with time requirements, is a finding included in the "Schedule of Findings and Questioned Costs?" The finding must include a separate schedule for each school site, showing only those grade levels that were not in compliance; the calculation; and the amount of the penalty or penalties pursuant to EC sections 46207, 46208, and 47612.5(c). [2023-24 K-12 Audit Guide Procedure F, Instructional Time, and Procedure EE. Annual Instructional Minutes Classroom Based]
- d. If the school district or charter school received a Form J-13A approval, does the schedule include columns with the actual instructional minutes and days offered; columns that list the credited minutes and days per approved Form J-13A; and columns with a total amount of minutes and days offered, adding the actual offering to the number of minutes and days credited per the approved Form J-13A?

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- The schedule must include a footnote stating that the school district or charter school received an approved J-13A identifying the number of minutes and days approved. [2023-24 K-12 Audit Guide, Report Components 4.b.5]
- 67. Does the supplementary information section include a Schedule of Financial Trends and Analysis? [2023-24 K 12 Audit Guide, Report Components 4.c.]
  - a. If the LEA's percentage of available reserves to total General Fund outgo is below the state-recommended percentage, has a description of management's plans for increasing the LEA's available reserve percentage been included? [2023-24 K 12 Audit Guide, Report Components 4.c.]
- 68. Does the supplementary information section include a Reconciliation of Annual Financial and Budget Report with Audited Financial Statements? [2023-24 K 12 Audit Guide, Report Components 4.d.]
- 69. Does the supplementary information section include a Schedule of Charter Schools? [2023-24 K 12 Audit Guide, Report Components 4.f.]
  - a. Does the schedule display, for each charter school, the charter school number and indicate whether or not the charter school is included in the school district or county office of education annual audit report? [2023-24 K-12 Audit Guide, Report Components 4.f.]
- 70. If required by federal audit regulation, does the supplementary information section include a Schedule of Expenditures of Federal Awards applicable to the year being audited? [Uniform Guidance §200.510(b) and 2023-24 K-12 Audit Guide, Report Components 4.g.]
- 71. Does the schedule identify/include:
  - a. Individual federal programs by federal agency? For a cluster of programs, does the schedule identify/include the cluster name, individual federal programs within the cluster of programs, and the applicable federal agency name? For R&D (research and development), does the schedule identify/include total federal awards expended shown either by individual federal award or by federal agency and major subdivision within the federal agency? [Uniform Guidance §200.510(b)(1)]
  - b. For federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity?

    [Uniform Guidance §200.510(b)(2)]
  - c. Total federal awards expended for each individual federal program and the Assistance Listings Number (AL) number or other identifying number when the AL information is not available? For a cluster of programs, the total for the cluster? [Uniform Guidance §200.510(b)(3)]
  - d. Total amount provided to subrecipients from each federal program? [Uniform Guidance §200.510(b)(4)]
  - e. Total federal awards expended for loan or loan guarantee programs? [Uniform Guidance §200.510(b)(5)]

- 72. Do the notes to the schedule include:
  - a. The balances of loan and loan guarantee programs (loans) outstanding at the end of the audit period for those loans described in 2 CFR, Part 200, section 200.502(b)? [Uniform Guidance §200.510(b)(5)]
  - b. The significant accounting policies used in preparing the schedule, and whether or not the auditee elected to use the 10% de minimis cost rate? [Uniform Guidance §200.510(b)(6)]

### **Other Information Section**

- 73. Does the other information section include a "Local Education Agency Organization Structure" description? [2023-24 K-12 Audit Guide, Report Components 5.a.]
  - a. Does the description of the LEA's organizational structure include the required information? [2023-24 K-12 Audit Guide, Report Components 5.a.]

# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

- 74. Does the audit report include the "Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*"? [GAGAS 6.39-6.43]
- 75. Does the auditor's report on internal control over financial reporting and on compliance and other matters include:
  - a. A title that includes the word "independent?" [AU-C §806.12(a)]
  - b. A statement that the financial statements were audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States and the date of the auditor's report on those financial statements? [AU-C §806.12(c) and GAGAS 6.36]
  - c. If the auditor expressed a modified opinion (a qualified opinion, an adverse opinion, or a disclaimer of opinion) on the financial statements, a description of the nature of the modification? [AU-C §806.12(d)]
  - d. The definition of the term material weakness and, when relevant, the definition of the term significant deficiency? [AU-C §265.14(a)]
  - e. A description of the significant deficiencies and material weaknesses and an explanation of their potential effects? [AU-C §265.14(b)]
  - f. Sufficient information to enable those charged with governance and management to understand the context of the communication? Does the auditor's report include the following elements explaining that:
    - 1) The purpose of the audit was for the auditor to express an opinion on the financial statements? [AU-C §265.14(c)(i)]

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- 2) The audit included consideration of internal control over financial reporting as a basis for designing audit procedures that were appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of internal control? [AU-C §265.14(c)(ii)]
- 3) The auditor is not expressing an opinion on the effectiveness of internal control? [AU-C §265.14(c)(iii)]
- 4) The auditor's consideration of internal control was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified? [AU-C §265.14(c)(iv)]
- g. A statement that, as part of obtaining reasonable assurance about whether the entity's financial statements are free of material misstatement, the auditor performed tests of the entity's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements? [GAGAS 6.39 and 6.41]
- h. A statement that providing an opinion on compliance with those provisions was not an objective of the audit and that, accordingly, the auditor does not express such an opinion? [GAGAS 6.42 and 6.43]
- i. A statement that identifies whether the test results disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and, if so, describes the instances of noncompliance and other matters (including the views of responsible officials and their planned corrective action) or refers to the "Schedule of Findings and Questioned Costs" in which the noncompliance and other matters, views of responsible officials, and their planned corrective action are described? [GAGAS 6.39-6.44]
- j. An alert describing the purpose of the auditor's report and stating that the report is not suitable for any other purpose? [AU-C §905.11]

# Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by Uniform Guidance

The "Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by Uniform Guidance" is required if total federal award expenditures equaled or exceeded \$750,000.

- 76. Does the audit report include the Independent Auditor's Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by Uniform Guidance? [AU-C §935.34 and AU-C §935.35]
- 77. Does the auditor's report include:
  - a. A title that includes the word "independent"? [AU-C §935.34(a)]
  - b. A section with the heading "Report on Compliance for Each Major Federal Program?" [AU-C §935.34(c)]
  - c. A section with the heading "Opinion on Each Major Federal Program?" [AU-C §935.34(d)]

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- d. A section with the heading "Basis for Opinion on Each Major Federal Program?" [AU-C §935.34(e)]
- e. A section with the heading "Responsibilities of Management for Compliance?" [AU-C §935.34(f) and Uniform Guidance §200.515(c)]
- f. A section with the heading "Auditor's Responsibilities for the Audit of Compliance?" [AU-C §935.34(g)]
- g. If noncompliance results in a modified opinion, a section with an appropriate heading, indicating the basis for the modified opinion and including a description of such noncompliance, or a reference to a description of such noncompliance in the "Schedule of Findings and Questioned Costs?" [AU-C §935.39]
- h. If other noncompliance that is required to be reported by the governmental audit requirement is identified (that is, noncompliance that does not result in a modified opinion), an other-matter paragraph that includes a description of such noncompliance or a reference to a description of such noncompliance in the "Schedule of Findings and Questioned Costs?" [AU-C §935.34(h)]
- i. A section with the heading "Report on Internal Control Over Compliance" that includes the following:
  - 1) The definitions of deficiency in internal control over compliance, material weakness in internal control over compliance, and significant deficiency in internal control over compliance? [AU-C §935.34(i)(i)]
  - 2) A statement that the auditor's consideration of the entity's internal controls over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section, and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance; and that therefore, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified? [AU-C §935.34(i)(ii)]
  - 3) A description of any identified material weaknesses or significant deficiencies in internal control over compliance or a reference to the "Schedule of Findings and Questioned Costs" containing such information? [AU-C §935.34(i)(iii)]
  - 4) If no material weaknesses in internal control over compliance were identified, a statement to that effect? [AU-C §935.34(i)(iv)]
  - 5) A statement that the audit was not designed for the purpose of expressing an opinion on the effectiveness of the entity's internal control over compliance; and that, accordingly, no such opinion is expressed? [AU-C §935.34(i)(v)]
- j. An alert paragraph stating that the purpose of the report on internal control over compliance is solely to describe the scope of the auditor's testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance; and that, accordingly, the report is not suitable for any other purpose. [AU -C§ 905.07 and AU-C §935.34(j)(ii)]

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## Report on State Compliance and on Internal Control over Compliance

- 78. Does the audit report include the "Independent Auditor's Report on State Compliance and on Internal Control over Compliance?" [2023-24 K-12 Audit Guide, Report Components 6.b.]
- 79. Does the auditor's report on state compliance include:
  - a. A title that includes the word "Independent?" [AU-C §935.34(a)]
  - b. A section with the heading "Report on Compliance?" [AU-C §935.34(c)]
  - c. A section with the heading "Opinion?" [AU-C §935.34 (d)]
  - d. A section with the heading "Basis for Opinion?" [AU-C §935.34(e)]
  - e. A section with the heading "Responsibilities of Management for Compliance" that includes a statement that management is responsible for compliance with applicable compliance requirements and for the design, implementation, and maintenance of effective internal control over compliance with requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the LEA's state programs? [AU-C §935.34(f)]
  - f. A section with the heading "Auditor's Responsibilities for the Audit of Compliance" that includes the following:
    - 1) A statement that the auditor's objectives are to obtain reasonable assurance about whether material noncompliance with applicable compliance requirements occurred, whether due to fraud or error, and to express an opinion on the LEA's compliance based on the compliance audit? [AU-C §935.34(g)(i)]
    - 2) A statement that reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the 2023-24 Guide for Annual Audits of K 12 Local Education Agencies and State Compliance Reporting will always detect a material noncompliance when it exists? [AU-C §935.34(g)(ii)]
    - 3) A statement that the risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control? [AU-C §935.34(g)(iii)]
    - 4) A statement that noncompliance with the applicable compliance requirements is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the state programs as a whole? [AU-C §935.34(g)(iv)]
    - 5) Statements that the audit was performed in accordance with GAAS, Government Auditing Standards, and the 2023-24 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting; and that the auditor's responsibilities are to:
      - Exercise professional judgment and maintain professional skepticism throughout the audit?

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- Identify and assess the risks of material noncompliance, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks; and that
  such procedures include examining, on a test basis, evidence regarding the LEA's
  compliance with the compliance requirements referred to above and performing
  such other procedures as the auditor considers necessary in the circumstances?
- Obtain an understanding of the LEA's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the 2023-24 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, but not for the purpose of expressing an opinion on the effectiveness of the District's internal controls over compliance; and that, accordingly, no such opinion expressed?
- Select and test transactions and records to determine the LEA's compliance with the state laws and regulations applicable to the following items:

# **Local Education Agencies Other than Charter Schools**

- A. Attendance
- B. Teacher Certification and Misassignments
- C. Kindergarten Continuance
- D. Independent Study
- E. Continuation Education
- F. Instructional Time
- G. Instructional Materials
- H. Ratio of Administrative Employees to Teachers
- I. Classroom Teacher Salaries
- J. Early Retirement Incentive
- K. Gann Limit Calculation
- L. School Accountability Report Card
- M. Juvenile Court Schools
- N. Middle or Early College High Schools
- O. K-3 Grade Span Adjustment
- Q. Apprenticeship: Related and Supplemental Instruction
- R. Comprehensive School Safety Plan
- S. District of Choice
- TT. Home to School Transportation Reimbursement

### School Districts, County Offices of Education, and Charter Schools

- T. Proposition 28 Arts and Music in Schools
- U. After/Before School Education and Safety Program
- V. Proper Expenditure of Education Protection Account Funds
- W. Unduplicated Local Control Funding Formula Pupil Counts
- X. Local Control and Accountability Plan

- Y. Independent Study-Course Based
- Z. Immunizations
- AZ. Educator Effectiveness
- BZ. Expanded Learning Opportunities Grant (ELO-G)
- CZ. Career Technical Education Incentive Grant
- DZ. Expanded Learning Opportunities Program (ELO-P)
- EZ. Transitional Kindergarten

### **Charter Schools**

- AA. Attendance
- BB. Mode of Instruction
- CC. Nonclassroom-Based Instruction/Independent Study
- DD. Determination of Funding for Nonclassroom-Based Instruction
- EE. Annual Instructional Minutes Classroom Based
- FF. Charter School Facility Grant Program
- [AU-C §935. 34(g)(v) and 2023 24 K-12 Audit Guide, Report Components 6.b]
- 6) A statement that the auditor is required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that the auditor identified during the audit? [AU-C §935.34(g)(vi)]
- 80. Does the auditor's report on compliance state whether audit procedures were performed and does the report include an explanation when required audit procedures were not performed? [2023-24 K-12 Audit Guide, Report Components 6.b.]
- 81. If noncompliance results in a modified opinion, does the auditor's report on compliance include a section with an appropriate heading, indicating the basis for the modified opinion and including a description of such noncompliance, or a reference to a description of such noncompliance in the "Schedule of Findings and Questioned Costs"? [AU-C §935.39]
- 82. If other noncompliance that is required to be reported by the governmental audit requirement is identified (that is, noncompliance that does not result in a modified opinion), does the auditor's report on compliance include an other-matter paragraph with a description of such noncompliance, or a reference to a description of such noncompliance in the "Schedule of Findings and Questioned Costs"? [AU-C §935.34(h)]
- 83. Does the Independent Auditor's Report on State Compliance and on Internal Control over Compliance for State Programs have a section with the heading "Report on Internal Control over Compliance" that includes the following:
  - a. The definitions of deficiency in internal control over compliance, material weakness in internal control over compliance, and significant deficiency in internal control over compliance? [AU-C §935.34(i)(i)]
  - b. A statement that the auditor's consideration of the entity's internal controls over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section, and was not designed to identify all deficiencies in

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- internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance; and that, therefore, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified? [AU-C §935.34(i)(ii)]
- c. A description of any identified material weaknesses or significant deficiencies in internal control over compliance, or a reference to the "Schedule of Findings and Questioned Costs" containing such information? [AU-C §935.34(i)(iii)]
- d. If no material weaknesses in internal control over compliance were identified, a statement to that effect? [AU-C §935.34(i)(iv)]
- e. A statement that the audit was not designed for the purpose of expressing an opinion on the effectiveness of the entity's internal control over compliance; and that, accordingly, no such opinion is expressed? [AU-C §935.34(i)(v)]
- f. An alert paragraph stating that the purpose of the report on internal control over compliance is solely to describe the scope of the auditor's testing of internal control over compliance and the results of that testing based on the 2023-24 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting; and that, accordingly, the report is not suitable for any other purpose? [AU-C§ 905.07 and AU-C §935.34(j)(ii)]

### **Findings and Recommendations Section**

- 84. Does the report include the "Schedule of Findings and Questioned Costs"? [2023-24 K-12 Audit Guide, Report Components 7.a.]
- 85. If this is a single audit, does the "Schedule of Findings and Questioned Costs" include the Summary of Auditor's Results? [Uniform Guidance §200.515(d)(1)]
- 86. Does the "Summary of Auditor's Results" include the following elements:
  - a. Financial Statements
    - 1) Type of opinion (unmodified, qualified, adverse, or disclaimer) the auditor issued on whether the audited financial statements were prepared in accordance with generally accepted accounting principles? [Uniform Guidance §200.515(d)(1)(i)]
    - 2) Internal control over financial reporting: Material weakness(es) identified (yes or no)? [Uniform Guidance §200.515(d)(1)(ii)]
    - 3) Internal control over financial reporting: Significant deficiency(ies) identified (yes or none reported)? [Uniform Guidance §200.515(d)(1)(ii)]
    - 4) Noncompliance material to financial statements noted (yes or no)? [Uniform Guidance §200.515(d)(1)(iii)]

### b. Federal Awards

- 1) Internal control over major federal programs: Material weakness(es) identified (yes or no)? [Uniform Guidance §200.515(d)(1)(iv)]
- 2) Internal control over major federal programs: Significant deficiency(ies) identified (yes or none reported)? [Uniform Guidance §200.515(d)(1)(iv)]

- 3) Type of opinion (unmodified, qualified, adverse, or disclaimer) the auditor issued on compliance for major programs? [Uniform Guidance §200.515(d)(1)(v)]
- 4) Any audit findings disclosed that are required to be reported under 2 CFR, Part 200, section 200.516 Audit Findings paragraph (a) (yes or no)? [Uniform Guidance §200.515(d)(1)(vi)]
- 5) Identification of major programs (AL number and name of federal program or cluster)? [Uniform Guidance §200.515(d)(1)(vii)]
- 6) Dollar threshold used to distinguish between type A and type B programs? [Uniform Guidance §200.515(d)(1)(viii)]
- 7) Auditee qualified as low-risk auditee (yes or no)? [Uniform Guidance §200.515(d)(1)(ix)]
- 87. If financial statement findings are identified, does each finding include the following elements:
  - a. Criteria? [GAGAS 6.25]
  - b. Condition? [GAGAS 6.26]
  - c. Cause? [GAGAS 6.27 and 6.29]
  - d. Effect or potential effect? [GAGAS 6.28]
  - e. Recommendation? [GAGAS 6.52]
  - f. Views of responsible officials and planned corrective actions? [GAGAS 6.57-6.60]
- 88. If federal award audit findings are identified, does each finding include the following elements: [Uniform Guidance §200.516(b)]
  - a. Federal program and specific federal award identification, including the AL title and number, federal award identification number and year, name of federal agency, and name of the pass-through entity, if applicable? [Uniform Guidance §200.516(b)(1)]
  - b. The criteria or specific requirement upon which the audit finding is based, including the federal statutes, regulations, and/or the terms and conditions of the federal awards? [Uniform Guidance §200.516(b)(2)]
  - c. The condition found, including facts that support the deficiency identified in the audit finding? [Uniform Guidance §200.516(b)(3)]
  - d. The statement of cause, identifying the reason or explanation for the condition or the factors responsible for the finding? [Uniform Guidance §200.516(b)(4)]
  - e. The possible asserted effect to provide sufficient information to the auditee and federal agency, or pass-through entity in the case of a subrecipient, to permit them to determine the cause and effect to facilitate prompt and proper corrective action?

    [Uniform Guidance §200.516(b)(5)]
  - f. Identification of questioned costs and how they were computed; and identification of known questioned costs by applicable AL number(s) and applicable federal award identification number(s)? [Uniform Guidance §200.516(b)(6)]

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- g. When there are known questioned costs but the dollar amount is undetermined or not reported, an explanation of why the dollar amount was undetermined or otherwise could not be reported? [Uniform Guidance §200.516(b)(7)]
- h. Information to provide proper perspective for judging the prevalence and consequences of the audit finding, such as whether the audit finding represents an isolated instance or a systemic problem? Where appropriate, are the identified instances related to the universe and the number of cases examined and are they quantified in terms of dollar value; and does the finding include a statement as to whether the sampling was a statistically valid sample? [Uniform Guidance §200.516(b)(8)]
- i. Identification of whether the audit finding was a repeat of a finding in the immediately prior audit and, if so, the applicable prior-year audit finding number(s)? [Uniform Guidance §200.516(b)(9)]
- j. Recommendations to prevent future occurrences of the deficiency identified in the audit finding? [Uniform Guidance §200.516(b)(10)]
- k. Views of responsible officials of the auditee? [Uniform Guidance §200.516(b)(11)]
- 1. A reference number in the format (20XX-XXX) meeting the requirements of the data collection form submission required by 2 CFR, Part 200, section 200.512 Report submission, paragraph (b)? [Uniform Guidance §200.516(c)]
- 89. If state compliance findings are identified, does each finding include the following elements:
  - a. The following code numbers, as appropriate? [2023-24 K-12 Audit Guide, Report Components 7.a.]

10000 Attendance

20000 Inventory of Equipment

30000 Internal Control

40000 State Compliance

42000 Charter School Facilities Programs

43000 Apprenticeship: Related and Supplemental Instruction

50000 Federal Compliance

60000 Miscellaneous

61000 Classroom Teacher Salaries

62000 Local Control Accountability Plan

70000 Instructional Materials

71000 Teacher Misassignments

72000 School Accountability Report Card

- b. Criteria? [2023-24 K-12 Audit Guide, Report Components 7.a.1]
- c. Condition? [2023-24 K-12 Audit Guide, Report Components 7.a.2]
- d. Effect? [2023-24 K-12 Audit Guide, Report Components 7.a.3]

- e. Cause? [2023-24 K-12 Audit Guide, Report Components 7.a.4]
- f. A statement of the number of units of ADA, by grade span, if any, that were determined to have been inappropriately reported for apportionment and an estimate of their dollar value? [2023-24 K-12 Audit Guide, Report Components 7.a.5]
- g. A statement (which may include questioned costs) consistent with its basis of funding, for any inappropriately reported claim-such as number of unduplicated Local Control Funding Formula pupil counts or the dollar amount of inappropriate expenditures for restricted program? [2023-24 K-12 Audit Guide, Report Components 7.a.5]
- h. A note if the finding is a repeat of, or related to, a finding in the previous audit year? [2023-24 K-12 Audit Guide, Report Components 7.a.6]
- i. A recommendation for the resolution of the finding? [2023-24 K-12 Audit Guide, Report Components 7.a.6]
- j. A corrective action plan prepared by the auditee that describes in specific terms the actions planned or taken to correct the problem; or a statement from the auditee that the corrective action recommended by the auditor is not necessary or appropriate, and giving the specific reasons why, if that is the case; and a statement that the corrective action plan was not available, if no corrective action plan was submitted before the audit report was prepared? [2023-24 K-12 Audit Guide, Report Components 7.a.7]
- 90. Does the audit report include the "Schedule of Prior Audit Findings?" [2023-24 K-12 Audit Guide, Report Components 7.b.]

### Other

91. Do the auditor's reports include the manual or printed signature of the auditor's firm, the name of the city and state where the auditor practices, and the date of the report? [AU-C §700.41, AU-C §700.42, and AU-C §700.43; AU-C §806.12(k) and AU-C §806.12 (l); AU-C §935.34(k), AU-C §935.34(l), and AU-C §935.34(m)]

### **Authoritative References**

- FASB-ASC Financial Accounting Standards Board Accounting Standards Codification
- AU-C AICPA Codification of Statements on Auditing Standards
- GAGAS Government Auditing Standards 2018 Revision (Yellow Book), Technical Update April 2021
- GASB Governmental Accounting Standards Board Codification of Governmental Accounting and Financial Reporting Standards
- 2023-24 K-12 Audit Guide 2023-24 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, prescribed in Title 5, California Code of Regulations, section 19810
- Uniform Guidance Title 2, Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, Subpart F—Audit Requirements
- 2 CFR Title 2, Code of Federal Regulations