## **CITY OF CLAREMONT**

Audit Report

### SPECIAL GAS TAX STREET IMPROVEMENT FUND

July 1, 2016, through June 30, 2017



BETTY T. YEE
California State Controller

August 2019



# BETTY T. YEE California State Controller

August 23, 2019

Tara Schultz, City Manager City of Claremont 207 Harvard Avenue Claremont, CA 91711

Dear Ms. Schultz:

The State Controller's Office audited the City of Claremont's Special Gas Tax Street Improvement Fund to determine whether the city accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with requirements for the period of July 1, 2016, through June 30, 2017.

Our audit found that the city accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with requirements, and that no adjustment to the fund is required. However, we identified a deficiency in internal control that is not significant to the audit objective, but warrants the attention of management.

If you have any questions, please contact Efren Loste, Chief, Local Government Audits Bureau, by telephone at (916) 324-7226.

Sincerely,

*Original* signed by

JIM L. SPANO, CPA Chief, Division of Audits

JLS/as

cc: The Honorable Corey Calaycay, Mayor City of Claremont Adam Pirrie, Finance Director/Treasurer City of Claremont

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## **Audit Report**

### **Summary**

The State Controller's Office (SCO) audited the City of Claremont's Special Gas Tax Street Improvement Fund to determine whether the city accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with requirements for the period of July 1, 2016, through June 30, 2017.

Our audit found that the city accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with requirements, and that no adjustment to the fund is required. However, we identified a deficiency in internal control that is not significant to the audit objective, but warrants the attention of management.

### **Background**

The State apportions funds monthly from the Highway Users Tax Account (HUTA) in the Transportation Tax Fund to cities¹ and counties for the construction, maintenance, and operation of local streets and roads. The highway users taxes derive from state taxes on the sale of motor vehicle fuels. In accordance with Streets and Highways Code, cities must establish individual Special Gas Tax Street Improvement Funds for the deposit of their HUTA fund apportionments. Additionally, cities must expend their HUTA fund apportionments only for street-related purposes in accordance with Article XIX of the California Constitution and Streets and Highways Code. We conducted our audit of the city's Special Gas Tax Street Improvement Fund under the authority of Government Code (GC) section 12410.

# Objective, Scope, and Methodology

Our audit objective was to determine whether the city accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with Article XIX of the California Constitution and Streets and Highways Code.

The audit period was July 1, 2016, through June 30, 2017.

To achieve our objective, we:

- Gained a limited understanding of internal controls that would have an effect on the reliability of the accounting records of the Special Gas Tax Street Improvement Fund by interviewing key personnel, completing an internal control questionnaire, and reviewing the city's organization chart;
- Conducted a risk assessment to determine the nature, timing, and extent of substantive testing;
- Performed analytical procedures to determine and explain the existence of unusual or unexpected account balances;

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<sup>&</sup>lt;sup>1</sup>Includes towns.

- Verified the accuracy of fund balances by performing a fund balance reconciliation for the period of July 1, 2010, through June 30, 2016, and by recalculating the trial balance for the period of July 1, 2016, through June 30, 2017;
- Verified that the components of and changes to fund balances were properly computed, described, classified, and disclosed by scheduling and analyzing the Special Gas Tax Street Improvement Fund account balances:
- Reconciled the fund revenue recorded in the city ledger to the balance reported in the SCO's apportionment schedule for fiscal year (FY) 2016-17 to determine whether HUTA apportionments received by the city were completely accounted for;
- Reviewed city accruals and adjustments for validity and eligibility;
- Analyzed the system used to allocate interest and determined whether
  the interest revenue allocated to the Special Gas Tax Street
  Improvement Fund was fair and equitable, by interviewing key
  personnel and recalculating all interest allocations for the audit period;
- Reviewed the fund cash and receivables accounts for unauthorized borrowing to determine whether unexpended HUTA funds were available for future street-related expenditures and protected from impairment; and
- Verified that the expenditures incurred during the audit period were supported by proper documentation and eligible in accordance with the applicable criteria, by testing all expenditure transactions that were equal to or greater than the significant item amount (calculated based on materiality threshold), and judgmentally selecting non-statistical samples of other transactions. We tested \$1,029,008 of \$1,058,950 in services and supplies expenditures. For the selected samples, errors found, if any, were not projected to the intended (total) population.

We did not audit the city's financial statements. We limited our audit scope to planning and performing audit procedures necessary to obtain reasonable assurance that the city accounted for and expended its Special Gas Tax Street Improvement Fund in accordance with the criteria. We considered the city's internal controls only to the extent necessary to plan the audit.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective.

#### **Conclusion**

Our audit found that the City of Claremont accounted for and expended its Special Gas Tax Street Improvement Fund in compliance with Article XIX of the California Constitution and Streets and Highways Code for the period of July 1, 2016, through June 30, 2017. However, we identified a deficiency in internal control that is not significant to the audit objective, but warrants the attention of management. This deficiency is described in the Observation and Recommendation section of this audit report.

# Follow-up on Prior Audit Findings

Our prior audit report for the period of July 1, 2002, through June 30, 2009, issued on April 27, 2012, disclosed no findings.

### Views of Responsible Officials

We discussed the audit results with city representatives during an exit conference on June 27, 2019. Adam Pirrie, Finance Director/Treasurer, agreed with the audit results. Mr. Pirrie further agreed that a draft audit report was not necessary and that the audit report could be issued as final.

#### **Restricted Use**

This audit report is solely for the information and use of the City of Claremont and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this audit report, which is a matter of public record and is available on the SCO website at www.sco.ca.gov.

Original signed by

JIM L. SPANO, CPA Chief, Division of Audits

August 23, 2019

## Schedule— Reconciliation of Fund Balance July 1, 2016, through June 30, 2017

	Special
	Gas Tax
	Street
	Improvement
	Fund <sup>1</sup>
Beginning fund balance per city	\$2,358,827
Revenues	705,407
Total funds available	3,064,234
Expenditures	(1,058,950)
Ending fund balance per city	\$2,005,284
Ending fund balance per audit	\$2,005,284

<sup>&</sup>lt;sup>1</sup>Cities receive apportionments from the State HUTA, pursuant to Streets and Highways Code sections 2103, 2105, 2106, 2107, and 2107.5. The basis of the apportionments varies, but the money may be used for any street-related purpose. Streets and Highways Code section 2107.5 restricts apportionments to administration and engineering expenditures, except for cities with populations of fewer than 10,000 inhabitants. Those cities may use the funds for rights-of-way and for the construction of street systems. Cities must establish individual Special Gas Tax Street Improvement Funds for the deposit of their HUTA fund apportionments.

## **Observation and Recommendation**

OBSERVATION— Non-compliance with Government Code section 41004 The city did not comply with GC section 41004 for all 12 months in FY 2016-17. This section requires the city treasurer to submit to the city clerk a monthly written report and an accounting of all receipts, disbursements, and fund balances.

Compliance with GC section 41004 increases the city's accountability for receipts, disbursements, and fund balances.

We identified this error when reviewing the city's cash and fund balance controls. The city did not have procedures in place to ensure compliance with GC section 41004. The city's non-compliance with this requirement does not affect the Special Gas Tax Street Improvement Fund's compliance with Article XIX of the California Constitution and the Streets and Highways Code.

#### Recommendation

We recommend that the city establish procedures to ensure compliance with GC section 41004.

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